

**Report on the Result of Field Inspection  
conducted on  
April 19-23, 2004 in the Province of  
Zamboanga del Sur**

# **Social Sector Projects**

## 1. Third Elementary Education Project (TEEP)

### Background

The Third Elementary Education Program (TEEP) is a flagship of the Department of Education (DepEd) in response to the Social Reform Agenda (SRA) initiatives of the Ramos Administration. The project is intended to improve the quality of elementary education. Specially, it aims to a) build the institutional capacity of DepEd; b) improve learning achievements, completion rates and access to quality elementary education in 22 provinces; and c) actively involve the community and LGUs in a broader scale towards quality education.

Program components of TEEP include a) teacher training and education; b) school building construction; c) repair and rehabilitation of dilapidated classrooms; d) provision of instructional materials and school improvement facilities; and e) the development of student assessment instruments. The school building program is the primary concern of the project due to the scarcity of school buildings.

Project Cost (Nationwide):

- ❑ Total Cost : PhP 12.4 Billion
- ❑ WB-IBRD: PhP 3.7 Billion (1997 – December 2003; Loan Closing : June 2004)
- ❑ JBIC : PhP 4.2 Billion (1997- June 2004 Loan Closing: June 2006)
- ❑ GOP Counterpart: PhP 3.0 Billion
- ❑ LGU Counterpart: PhP 1.5 Billion

Implementing Agency: Department of Education  
Zamboanga del Sur-PMO

### a. Repair/Rehabilitation of one unit building with seven (7) classrooms Kumalarang Central Elementary School, Kumalarang, Zamboanga del Sur

**Status:** The project is on going. Project started last December 12, 2003 and was expected to be finished by February 10, 2004. The total project cost amounted to PhP1,419,720.60. However, the project was suspended sometime in January 2004 due to some changes in the construction design. At present, four (4) classrooms were completed. Accordingly, the project will be completed by the first week of May 2004.



**Rehabilitation of Seven (7) Classroom**

### Issues:

1. During the construction phase, the contractor found out that in the scope of works, comfort rooms were not included in the program of work. Also, there were no beams in the old school building. As a result, the program of work has to be changed in order to accommodate the cost of materials of comfort rooms and the beams. In order to offset the expenses, the following changes were made:



**Books Provided by TEEP**

from steel trusses to wooden trusses were used and exclusion of electrical works. Other factor for the delay of the project was due to lack or non-availability of supplies of good lumber.

2. It was also observed that contractor used only plain GI sheet instead of corrugated sheet.
3. The three (3) newly constructed comfort rooms overlapped adjacent property line.
4. The school principal informed the group that the Grade 3 books provided by the project were inadequate while the books for Grades 1, 2 4, 5 and 6 are sufficient.

**Recommendation:**

1. It is recommended that before the preparation of building plan for the repair/rehabilitation, investigation or survey of the building for repair/rehabilitation be conducted first to avoid delay in the implementation caused by changes in POW.
2. Likewise, the PMO and contractor should give a file of the revised scope of works of the said repair/rehabilitation to the school officials.
3. There is a need to verify from the PMO on whether the construction of comfort rooms is within the POW in the repair/rehabilitation of school building.
4. It is recommended that the PMO should check whether the portion of the 3 classrooms encroached the adjacent property line.

**b. Repair/Rehabilitation of one building with six (6) classrooms in Aurora Regional Pilot School, Aurora, Zamboanga del Sur**

Status: Started on December 12, 2003 and target date of completion February 11, 2004. Actual date completion is end of March 2004. Accordingly, only 80% of project cost was paid to the contractor

**Issues:**

1. The school officials concerned were not involved in the preparation of the plan for the rehabilitation of the school building.
2. The comfort rooms were not constructed since they are not included in the scope of works.
3. Poor construction of the facade of the school building (front wall is not vertically straight)



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**Recommendation:**

1. There is a need to verify from the PMO on whether the construction of comfort rooms in the repair/rehabilitation of school building is included in the POW. Likewise, there is a need to inquire why the flooring was not repaired.
2. It is recommended that the concerned contractor should repair the front walls of the building and the poor condition of flooring.

c. **Construction of one unit building with 2 new classrooms, Mahayag Central School, Mahayag, Zamboanga del Sur**

**Status:** The project was completed in 2002 costing one (1) million pesos. At present, the 2 classrooms are being used by Grades 1 and 4 classes.

**Issues:** The District Supervisor informed the group that the Grade 3 books provided by the project were inadequate. He also informed that the microscope and the typewriter provided to them were defective.

**Recommendation:**

Provide additional books and check equipment if they are functional.



d. **Repair/Rehabilitation of one unit building with three (3) classrooms, Tambulig Central Elementary School, Tambulig, Zamboanga del Sur**



**Status:** The project is almost completed with minor finishing touches. The total project cost amounted to Php 597,323.67. The repair/rehabilitation included the construction of three (3) comfort rooms, with electrical works and with additional three (3) back doors. The material used in the roofing is color roofing.

**Findings:** Among the repair/rehabilitation project monitored, the aforementioned project is well implemented as compared to other projects visited.

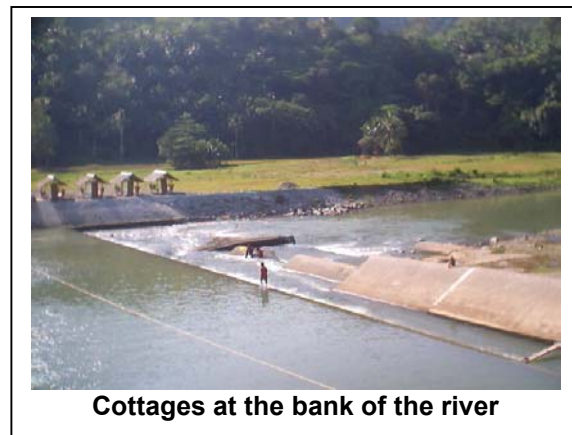
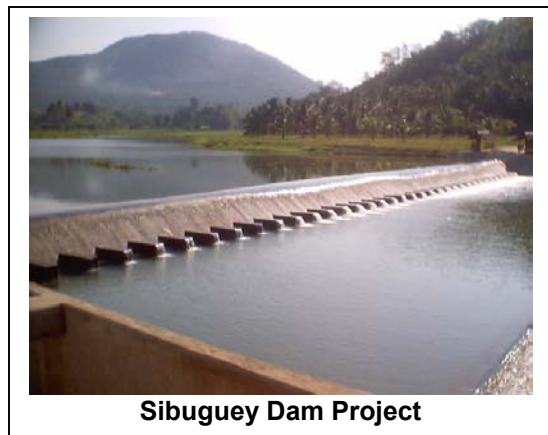
# **Economic Sector Projects**

## 1. Sibuguey Dam Project:

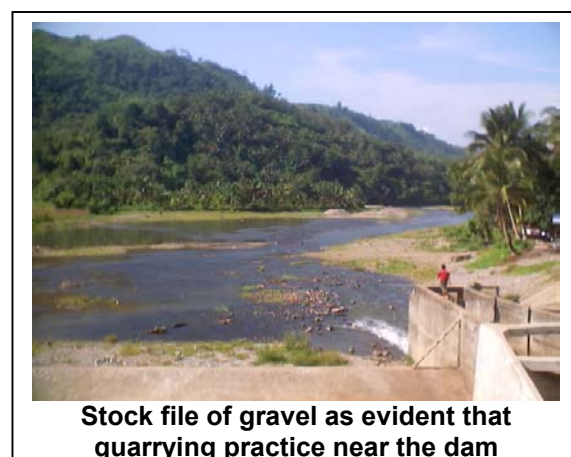
The project will irrigate a total of 3,430 hectares of ricefield and will benefit 2,400 farmers. The four (4) service areas of the project include Bayog in Zamboanga Del Sur and three (3) municipalities in Zamboanga Sibugay, namely Diplahan, Buug and Siay. The project started in February 2003 and was completed in September 2003 with a total cost of Php 31 million sourced from the following:

1. BSPP/NIS - Php 17 million
2. RINS - Php 10 million
3. Irrigators Associations – Php 1.5 million
4. Bayog - Php 250 thousand
5. Siay - Php 250 thousand
6. Diplahan - Php 250 thousand
7. Buug - Php 250 thousand
8. Zamboanga Sibugay Province – Php 1.1 million (released only Php 0.5 million)

### Findings:



Failure of the province of Zamboanga Sibugay to pay in full their share in the project. Accordingly, the province paid only the amount of Php 500,000, with a balance of Php 600,000. The NIA through the Project Engineer of Sibuguey Dam has already written several communications, reminding the province of their obligation. NIA has to settle the remaining balance to the supplier of materials, otherwise the supplier will impose necessary penalties such as interests and charges to materials delivered. But to date no response from the province has been received.



Some cottages were constructed near the dam, the plan is to make the dam as picnic ground and bathing area for local residents and visitors. Quarrying is practiced as evidence by stock files of gravel near the dam.

The absence of a nearby NFA warehouse has allowed middlemen to quote a buying price of palay as low as Php 5.00 per kilo especially if harvest is plentiful, thus putting farmers at a disadvantage.

### Recommendations:

1. RDC-SVMC to follow-up the province of Zamboanga Sibugay to pay the counterpart balance Php 600,000.
2. Encourage NFA to establish a warehouse to cater to the production of the farmer in the area.

3. Enforce prohibition against sand and gravel quarrying within one kilometer upstream/downstream from major infrastructure (i.e., the dam site).

## 2. **Maragang River Watershed Development and Management Project**

The project started in 2000 and is expected to end this June 2004 with a total project cost of P92.093 million. As of March 2004, a total amount of P81.325 million was obligated, of which P60.051 million was released and only P55.961 million was disbursed. A total of 3,733 has. are covered by the project in nine barangays in Tigbao and one barangay in Pagadian City. For physical development, a total of 220.5 has. was reforested from the target of 240 has. or 92 percent accomplished. Of the 920 has. targeted for Agro-forestry, a total of 640.7 has. were planted/rehabilitated, or 70 percent. Enrichment planting reached 77 percent or 340 has, riverbank stabilization is 86 percent completed, and rattan plantation with 92.5 percent accomplished or 185 has.



**Superstructure of the uncompleted Handina Bridge**



**Area Covered by the Project**

Specific findings	Recommendation
<ul style="list-style-type: none"> <li>• Poor Maintenance of Agro-forestry</li> <li>• Reservoir in Brgy Lacupayan not connected to the water system</li> <li>• Inadequate details on project reporting</li> <li>• Delay in the implementation of roads and hanging bridge due to lack of funds by the contractors and the non-availability of materials and inadequate equipment.</li> </ul>	<ul style="list-style-type: none"> <li>• Newly established plantation should be regularly subjected to ring weeding to ensure higher survival rate.</li> <li>• Repair the leak in the intake box</li> <li>• It was suggested that reports should be explicitly indicate survival rate thus give indication on remaining workload</li> </ul>

## 3. **Rural Water Supply**

### a. **Balongating Rural Water Supply, Guipos, Zamboanga del Sur**

Implementing Agency	:	DAR IX
Funding source	:	ARISP II / JBIC
Total Project Cost (TPC)	:	Php 1.283 million
Loan Proceed	:	Php 1.026 million (80% of TPC)
GOP Counterpart	:	Php 0.257 million (20% of TPC)

## General Observations:



One of the 23 tapstand of the system

The LGU of Guipos implemented the construction of Level II water system. Its source is located in nearby barangay of Sikatuna, Guipos and will serve 143 household or 37% of the barangay's total household of 387. Operational last March 17, 2004, the system consists of 23 tapstands designed to serve 4-6 households per tapstand and 15 cu.m. reservoir. To ensure project sustainability, each household shall pay a monthly fee of Php 62.00 or a total annual revenue of Php106,392.00. A committee consisting of a Chairman and two (2) members was constituted

from among members of the Balongating Barangay Council on the recommendation of the JBIC consultant

## Recommendations:



15 Cu.M. Water Tank of the System

1. The community should organize a BAWASA in place of the committee. Similarly and should draft its by-laws.
2. To ensure project sustainability, the committee should to allocate funds to undertake enrichment planting in the immediate periphery of project's water source. The committee also consider planting "balete" trees to deter poaching.

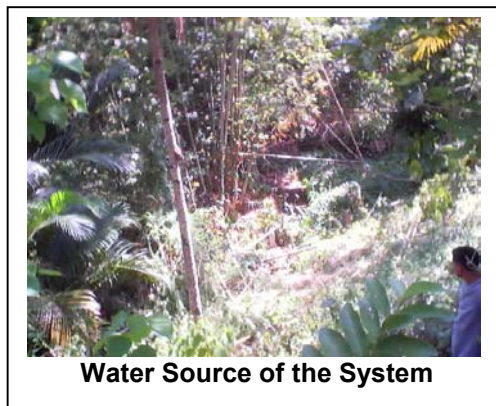
### b. Campo IV Rural Water Supply, R. Magsaysay, Zamboanga del Sur

Implementing Agency	:	DAR IX
Funding source	:	ARISP II / JBIC
Total Project Cost (TPC)	:	Php 1.037 million
Loan Proceed	:	Php 0.8297 million (80% of TPC)
Municipal Counterpart	:	Php 0.1244 million (12% of TPC)
Barangay counterpart	:	Php 0.0829 million (8% of TPC)

## General Observations:



One of the 15 tapstands of the System



Water Source of the System

The level II water system project was started on October 1, 2003, completed on February 6, 2004 and turned-over to barangay last March 16, 2004. The water system will serve 67 households or 23% of the barangay's total households of 287. It consists of 15 tapstand each designed to serve 4-6 households and a reservoir with a capacity of 7 cu.m. To ensure project sustainability, each household pays a monthly fee of Php 62.00 which expected to generate annual revenue of Php 49,848.00. A committee consisting of a chairman and two (2) members was constituted from among the members of the barangay council on the recommendation of JBIC consultant.

**Recommendations:**

1. The Barangay should organize a BAWASA in place of the committee. Similarly, it must draft its by-laws.
2. To ensure project sustainability, it needs to allocate funds to undertake enrichment planting in the immediate periphery of project's water source. Should also consider planting "balete" trees to deter poaching.

**4. Fisheries Resource Management Project**

**Location** : Aurora and Tambulig, Zamboanga del Sur  
**Implementing Agency** : BFAR  
**Funding Source** : ADB/JBIC

**Status:**

As of March 2004 a total of Php 15.4 million has been released to the project. Mangrove rehabilitation is one of the three (3) project components of which 56,000 propagules been planted which is equivalent to 73.68% accomplishment. Exposure to strong winds and heavy flooding along newly planted areas in barangays Angles and Cabgan, both in Tambulig resulted to survival rates ranging from 25-90%. Plans are underway to tap FARMCs, fisherfolks with the assistance of BFAR IX to do replenishment planting.

Trainings supportive of income diversification are scheduled for next month. In view of the initial delay in project implementation, negotiations are underway for the extension of the project for another 18 months to end in December 2005 (This is schedule for ICC deliberation)



<b>Findings</b>	<b>Recommendations</b>
Improper disposal of human waste	Affected residents should be persuaded and assisted in relocating their toilets to mainland.
Presence of Illegal Fishing structures (Sangab)	Owners of such illegal structures should be given priority in terms of availment of alternative livelihood opportunities
Lack of life saving equipments (life vest, inflatable jacket, life ring, etc) in the BFAR boat	Include proper life saving equipments in the boat for emergency use.

# **Infrastructure Sector Projects**

## 1. Tulay Ng Pangulo Project

Seven (7) Bridges Covered during the monitoring

- a. **Project Name:** Depase Bridge in Bayog, Zamboanga del Sur  
**Implementing Agency:** Tulay Ng Pangulo Phase III  
**Funding Source:** United Kingdom

### **Status :**

Approximately 39 Im, already 100% completed with a total capacity of 25 tons.

### **Findings:**

No capacity sign in one side of the approach, signs of deterioration on both approaches of the bridge since there were no flood control constructed in both the approaches. Lacks eight rings and pins on the supporting beams. Concerned LGU has incomplete data on the project since they were not consulted in the implementation of the projects. As a result, contractor is unknown to them.



### **Recommendations:**

LGU provide capacity signs in both approaches of the bridge, construct flood control in the both approaches to prevent scouring and check the specification of the project. Maintenance work should be done by the LGU specially on the rusted galvanized steel. LGU concerns should be consulted prior to the implementation of the project. LGU to include bridges in their maintenance program.

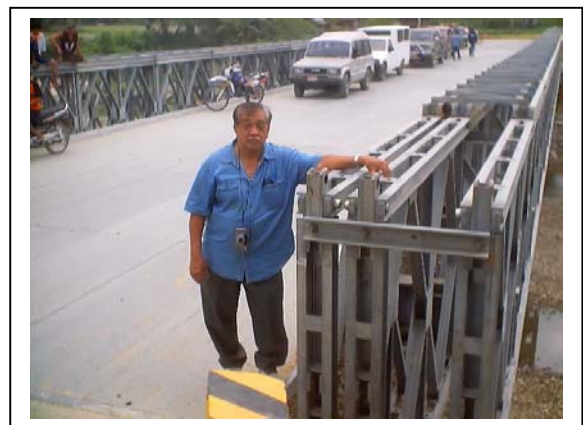
- b. **Project Name :** Lamare Bridge, Bayog, Zamboanga del Sur  
**Implementing Agency:** Tulay Ng Pangulo SZOPAD  
**Funding Source :** United Kingdom

### **Status:**

Approximately 36 Im. started on December 19, 2002 and actual date of completion on February 2003.

### **Findings:**

No capacity sign in both side of the approach, signs of deterioration on both approaches of the bridge since there were no flood control constructed in both the approaches and no sign of maintenance works. Cracks were seen in the right wing wall portion of the bridge. Concerned LGU has incomplete data on the project since they were not consulted in the implementation of the projects. As a result, contractor is unknown to them.



### **Recommendations:**

LGU provide capacity signs in both approaches of the bridge, construct flood control in the both approaches to prevent scouring and check the bolts and nuts if it loosen or tightens. Maintenance work should be done by LGU specially on the rusted galvanized steel and repair the cracks in the right wing wall. LGU concerns should be consulted prior to the implementation of the project. LGU to include bridges in their maintenance program.

c. **Project Name :** Dipili Bridge, Bayog, Zamboanga del Sur  
**Implementing Agency:** Tulay Ng Pangulo SZOPAD  
**Funding Source :** United Kingdom

**Status:**

Already 100% complete

**Findings:**

No capacity signs in both side of the approach, signs of deterioration on both approaches of the bridge since there were no flood control constructed in on the approaches and no sign of maintenance works. Concern LGU has no complete data



on the project since they were not consulted in the implementation of the projects. As a result, contractor is unknown to them.

**Recommendations:**

LGU provide capacity signs in both approaches of the bridge, construct flood control in the both approaches to prevent scouring. Maintenance work should be done by LGU specially on the rusted galvanized steel. LGU concerns should be consulted prior to the implementation of the project. LGU to include bridges in their maintenance program.

d. **Project Name :** Depore Bridge, Bayog, Zamboanga del Sur  
**Implementing Agency:** Tulay Ng Pangulo SZOPAD  
**Funding Source :** United Kingdom



The Completed Depore Bridge



Crack on the approach of the bridge

**Status:**

Approximately 39.624 lm with 6 meters link slab. Started on July 24, 2003 and actual date of completion on September 23, 2003.

**Findings:**

No capacity signs in both side of the approach, signs of deterioration on both approaches of the bridge since there were no flood control constructed in on the approaches and no sign of maintenance works. Concerned LGU has no complete data on the project since they were not consulted in the implementation of the projects. As a result, contractor is unknown to them.

**Recommendations:**

LGU provide capacity signs in both approaches of the bridge, construct flood control in the both approaches to prevent scouring. Maintenance work should be done by LGU specially on the rusted galvanized steel. LGU concerns should be consulted prior to the implementation of the project. LGU to include bridges in their maintenance program.

e. **Project Name :** Buyugan East Bridge, Kumalarang, Zamboanga del Sur

**Implementing Agency:** Tulay Ng Pangulo SZOPAD

**Funding Source :** Phase IV United Kingdom

**Status:**

Approximately 45.00 Im with link slab. Started on September 13, 2003 and actual date of completion on October 9, 2003. Already turned-over to the Barangay Chairman.

**Findings:**

No capacity signs in both side of the approach, signs of deterioration on both approaches of the bridge since there were no flood control constructed in on the approaches and no sign of maintenance works. Road leading to the bridge is not aligned to the bridge. One side of the bridge is being used as drying of corn. Concern LGU has no complete data on the project since they were not consulted in the implementation of the projects. As a result, contractor is unknown to them.



**Recommendations:**

LGU provide capacity signs in both approaches of the bridge, construct flood control in the both approaches to prevent scouring. Maintenance work should be done by LGU specially on the rusted galvanized steel. The association of farmers should make representation with the Department of Agriculture IX to provide farmers with a multi-purpose drying pavement. LGU concerns should be consulted prior to the implementation of the project. LGU to include bridges in their maintenance program.

f. **Project Name :** Kumalarang West Bridge, Kumalarang, Zamboanga del Sur

**Implementing Agency:** Tulay Ng Pangulo SZOPAD

**Funding Source :** Phase IV United Kingdom

**Status:**

Approximately 20.00 Im with link slab. Construction was completed in one (1) month period in time for the arrival of Pres. Gloria M. Arroyo.



**Findings:**

No capacity signs in both side of the approaches, signs of cracks on both approaches of the bridge due to inadequate curing of concrete. No flood control was constructed on both end of the approaches and no sign of maintenance works, trees and shrub are almost

on the bridge. Steel trusses of the bridge are being used as drying of clothes. Concerned LGU has incomplete data on the project since they were not consulted in the implementation of the projects. As a result, contractor is unknown to them.

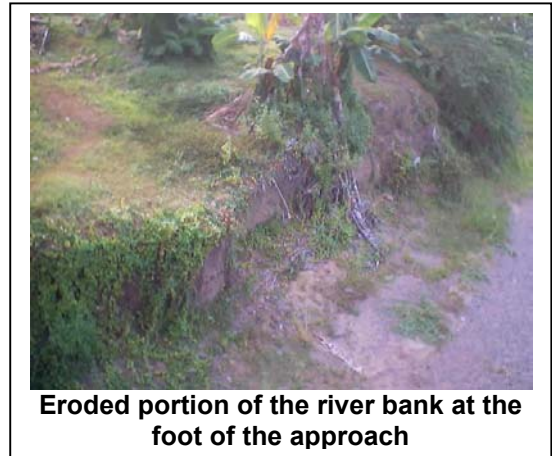
**Recommendations:**

LGU provide capacity signs in both approaches of the bridge and construct flood control in the both approaches to prevent scouring. Maintenance work should be done by LGU specially. LGU concerns should be consulted prior to the implementation of the project. LGU include bridges in their maintenance program.

- g. **Project Name :** Sicpao Modular Bridge, Mahayag, Zamboanga del Sur  
**Implementing Agency:** Tulay Ng Pangulo SZOPAD  
**Funding Source :** Phase IV United Kingdom



**Completed Sicpao Modular Bridge**



**Eroded portion of the river bank at the foot of the approach**

**Status:**

Already completed

**Findings:**

No capacity signs in both side of the approaches. No flood control measure was constructed on both end of the approaches and no sign of maintenance works. Concern LGU has no complete data on the project since they were not consulted in the implementation of the projects. As a result, contractor is unknown to them.

**Recommendations:**

LGU provide capacity signs in both approaches of the bridge and construct flood control in the both approaches to prevent scouring. Maintenance work should be done by LGU.. LGU concerns should be consulted prior to the implementation of the project. LGU to include bridges in their maintenance program.

**General Issues:**

LGU has no complete information on the projects since they were not consulted during the implementation. Some of the bridges have no load capacity warning on both ends of the bridge. No bank protection on the approaches. Sagging of the bridge's steel truss is evident. Cracks on the concrete wall protection of the approaches. One of the bridges (Buyugan Bridge) is being used as drying grains of the residence. Quarrying of gravel near the approaches of the bridge is evident. No maintenance.

## 2. Pagadian – Buug Road Section

Accordingly the project was rescinded effective March 15, 2004 and this is due for turn-over to Military Engineering Brigade base at Bukidnon awaiting for the completion of MOA being prepared by the DPWH Central Office. At present the consultant is conducting an inventory of accomplishment of the previous contractor as well as on the mobilized equipment of the Engineering Brigade. Completion of inventory is targeted on June 2004. Allegedly, 7.5 kms. amounting to over Php 100 million will be turned-over to the Engineering Brigade. Portion of Tigbao municipality and part of Kumalarang municipality will be affected in the turnover. At present maintenance of the 7.5 kms. is being undertaken by engineering brigade.

## 3. Aurora – Monte Alegre Jct. Road, Monte Alegre Jct – Molave Rd.



**On-going rehabilitation of Aurora – Monte Alegre Road**



**Electric Poles and House affected**



**Relocation of water pipe**



**Beginning of the project**

Contract Amount - Php 310.37 million  
Net Length - 16.72 Kms.  
Implementing Agency - DPWH  
Contractor - Grace Construction Corporation  
Date Started - 08 September 2003  
Target date of Completion- 28 June 2005

### **Findings:**

Actual accomplishment reach to 6.45% as compared to its targeted accomplishment of 4.58% the project is ahead of schedule by 1.87%. Work is being hampered by the presence of utilities like 40 units of electric poles of ZAMSURECO, communication cable of PilTel and water pipes within road right of way. The contractor is willing to work on the relocation of the communication cable and water pipes since the cost is minimal while for the relocation of electric poles it has to be coordinated with ZAMSURECO since it will cost them Php 30,000 per pole. Accordingly, ZAMSURECO is hesitant to relocate the poles as this will result to a complete electric interruption.

## Recommendations:

Immediate relocation of affected electric poles to hasten project implementation.

### 4. Telepono Sa Barangay Projects (Phase I and IA)

#### Findings:

TSB project is still not yet operational. TSB-DOTC and TelOf IX personnel with the coordination of the SR Telecom (Contractor) at present is conducting Provisional Acceptance Test (PAT) in some areas in Zamboanga del Sur and part of Tungawan in Zamboanga Sibugay. PAT was started in March 2004 and to be completed in June 2004. Interconnection with the main backbone is still on going. Once the test is completed information and dissemination as well training to all barangay officials will be conducted. Accordingly some of their solar panels were stolen and some of the households residing near the repeater tap its power line to the tower for their electricity.



Telephone units on test

#### Recommendation:

Fast track the interconnection of the system to the main Backbone. DOTC to formulate security measures to prevent pilferages of repeaters. Provide Manual of Operations to all barangay beneficiaries with translation in local dialects.



The Regional Project Monitoring Committee – Technical Working Group (RPMC-TWG) composed of NEDA IX, DBM IX, PMS Field Office IX and Two NGO Representatives in coordination with DPWH IX, NIA IX, DAR IX, DENR IX, PPDO-ZDS and DOTC-TSB conducted field inspection of Foreign Assisted Project in the province of Zamboanga del Sur.